Audit quality – a director’s guide
November 2018

This handbook offers guidance for directors and shareholders of New Zealand FMC reporting entities about how to improve audit quality.
About this guide

This handbook is aimed at directors of FMC reporting entities. It sets out how you, as a director, can contribute to the quality of your audit, as well as what you can expect from the FMA and your auditor.

Investor confidence is a key part of maintaining participation in successful financial markets. This confidence depends partly on investors having access to credible and reliable financial information. Audits of FMC reporting entities provide an opinion that the financial statements are presented fairly in all material respects and the various statements are in accordance with IFRS (International Financial Reporting Standards).

Directors’ responsibilities

As a director, one of your key responsibilities is to ensure your organisation’s financial statements fairly represent your business and comply with IFRS. If your company is NZX-listed it must have an audit committee. Other FMC reporting entities may choose to have an audit committee.

Audit committees

An audit committee does not replace the directors’ responsibility for financial reports. As it has the main relationship with the auditors, the audit committee can play an important role in the reporting process, and in supporting and promoting audit quality.

What affects audit quality?

The quality of an audit may be influenced by factors such as:

- the quality and timeliness of information provided by the entity being audited
- directors’ involvement in the audit process
- an audit firm’s culture and focus on professional scepticism and consultation
- the experience and expertise of audit staff (including recruitment and training practices, the use of internal and external experts, and specialist industry knowledge)
- time spent by senior audit team members and the engagement quality control review (EQCR) partner, and effective supervision by the engagement partner
- the audit firm’s compliance with independence requirements, including the length and nature of the relationship between the audit firm and the business
- the audit firm’s investment in audit quality (for example, head count in the quality control department)
- effective oversight of the audit profession.
Selecting an audit firm

Selecting the appropriate audit firm is a key factor to help ensure a high-quality audit.

Audits of FMC reporting entities must be performed by a registered audit firm. Search the Auditors register for a list of registered firms.

Although there is mandatory rotation of audit partners for FMC audits, New Zealand has no mandatory audit firm rotation to avoid a long or overly close relationship with a client. Directors should still consider whether their relationship with their audit firm and/or key audit staff has become too close to ensure they provide sufficient challenge. This is not in the best interests of directors or investors.

### Key things to think about when you select an auditor

- The tender process and appointment is led independently of management, preferably by non-executive directors.
- A timetable to enable a smooth transition if changing auditors. Allow sufficient time to hand over work between firms and to allow the new firm to get familiar with the business.
- When businesses use different audit firms for non-assurance services, consider long-term planning to enable the choice of multiple audit firms for the tendering process. Non-assurance services may compromise an audit firm’s independence, meaning they cannot participate in a tender.
- Engage with investors during the tendering process, as they are the ultimate clients of the audit.

### Communicating with investors

- Communicate the timing of the tender process and which firms are considered.
- Communicate conflicts of interest considered during the process.
- Communicate factors that led to the appointment of the audit firm.

### Decide which audit firms are suitable to be invited to a tender process

Things to consider include:

- the experience of the audit firm in the industry the business operates in
- does the audit firm’s location align with the locations in which the business operates? (including international jurisdictions)
- whether the audit team suggested by the firm matches the overall expectations of the directors.

### Ask for any proposal to include details of:

- specific expertise of the audit team in the specific sector of your business
- availability of relevant specialists such as technical accounting and IT specialists, and how these will be used in the audit
- if applicable, how the audit firm manages the oversight of other auditors in a group audit
- the time expected to be spent on the audit by senior staff and engagement leaders
- results of the firm’s audit quality reviews by external regulators
- staff attrition rates to gauge audit continuity
- level of mandatory training of audit staff.

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1: Engagement lead audit partners have to rotate every seven years (or five years for most of the NZX-listed markets).
Audit fees

We recommend businesses select their auditor based on the criteria outlined on page 3, rather than fees alone. Audit fees should only be considered at the final stages of the tender process. Price should not be the key criteria for choosing your auditor.

The setting of fees is a commercial decision by the business and the auditor, but a business should expect to pay the auditor a reasonable fee for the audit of the financial statements.

Fee negotiations should be managed by the directors and/or the audit committee, and should not be delegated to management of the business. Directors and audit committees should ensure fees are not set at a level that could lead to audit quality being compromised.

When faced with circumstances that may impact the negotiation of audit fees, we urge directors to be cautious. Lowering fees could impact negatively on the audit’s quality. A lower fee is a false economy if it compromises the assurance value of the audit, as this will increase risks for directors and investors.

What you should expect

Directors can expect their auditors to ensure efficiency when auditing financial statements. While there may be instances where a more efficient but still effective audit can be obtained for a lower fee, directors should consider whether reduced fees could impact audit quality. With increased requirements in the auditing standards and the complexity of some accounting standards, there may be little room for auditors to improve efficiency.
**Auditor independence**

**Directors’ responsibilities**

Before you appoint an auditor, assess their firm’s independence. This assessment needs to be ongoing for the entire length of your relationship with the audit firm.

**Auditor’s independence requirements**

“A distinguishing mark of the [audit] profession is its acceptance of the responsibility to act in the public interest. Therefore, an [auditor’s] responsibility is not exclusively to satisfy the needs of an individual client.”

– adapted from the IFAC Code Of Ethics For Professional Accountants

Auditors are required to be independent when they perform audits of FMC reporting entities. Both independence of mind and independence in appearance are necessary for the auditor to express a conclusion free from bias, conflict of interest, and undue influence. A breach of the independence requirements can influence investors’ trust of the audit.

Directors also benefit from auditor independence, as it increases the chances of the auditor identifying any issues in controls and compliance with the accounting standards, lowering the risk of non-compliance.

**Non-assurance services**

Directors need to think carefully before asking or allowing their audit firm to provide other services in addition to the audit. These services are known as ‘non-assurance services’ and they may compromise the audit firm’s independence.

The standard for auditor independence is built on the principle of viewing independence through the eyes of an objective, reasonable and informed third party.

It is often difficult for investors to challenge auditor independence, as little information is provided to them regarding non-assurance services. The responsibility for approving these services lies with the directors of the business.

**Guidelines when using an auditor for non-assurance services**

- Have an internal policy to approve using the firm for other services. It should cover:
  - an overview of prohibited services for auditors of FMC reporting entities as set out in the Professional and Ethical Standards (PES 1)
  - the type of services provided and their impact on auditor independence
  - when it is appropriate to get another firm to carry out non-assurance services
  - consideration of setting a maximum value for non-assurance services to avoid impacting the appearance of independence.

- Ask for a detailed assessment outlining possible threats to the firm’s independence from the non-assurance services and how it would tackle this, especially in complex and subjective areas.

- Approve all non-audit services and fees yourself, and do not delegate this to management.

**How to help assess auditor independence**

- Make sure there is distance between you, management and the audit team – getting too close can affect independence and objectivity.

- Challenge the audit team where threats are identified – and question if having the services provided by different teams is enough to maintain independence.

- In your annual report explain:
  - internal policies you have in place to ensure the independence of your auditor
  - any non-assurance services and why they didn’t compromise auditor objectivity and independence
  - how you were satisfied about your auditor’s quality and effectiveness
  - any identified threats to auditor independence and how they were mitigated.

- Consider any other matters that may affect the independence and objectivity of the auditor.
Audit process

The audit process involves close cooperation between the audit firm and senior management. Directors and/or the audit committee need to keep in regular contact with audit teams during the audit. This helps positively contribute to the process.

Directors’ responsibilities

Ensure a satisfactory audit process by:

- planning your financial reporting process appropriately to make sure your auditors receive quality information. This means they can carry out the audit effectively
- asking your auditor to provide a written report about the planned scope and timing of the audit. It should include the significant risks identified and be discussed with directors and/or the audit committee
- giving the auditors an opportunity to attend audit committee meetings
- ensuring management has sufficient knowledge and experience in financial reporting
- using an accounting specialist for complex and technical accounting matters
- requesting a written report, on a timely basis, that sets out all of the key issues the auditors identified. Meet with your auditors to discuss the report in detail, together with the audit committee
- challenging the auditors about the professional scepticism applied in the audit’s key judgment – including significant accounting treatments
- ensuring you are comfortable the auditor received all information and explanations relevant to the audit in a timely manner
- discussing matters that affect financial accounting, reporting and audit quality with the auditors
- providing the opportunity to meet the auditors with your audit committee without management present and without any minutes of the discussions being shared with management.
- ensuring early engagement on key audit matters included in the auditor report, and having a ‘healthy debate’ with your auditor about the procedures that have been performed by the audit team to address these key audit matters.

If any audit quality concerns cannot be resolved satisfactorily with the auditor, audit committees should raise these with the full board of directors and leadership of the audit firm.

Please seek our advice where appropriate, including raising any concerns you may have.
Financial statements

A business must have its own systems, processes and controls, and enough resources, to produce compliant financial reports.

Therefore, directors must not rely on the auditor when forming their opinion on the financial report. This would undermine the objective of an audit, which is to provide independent assurance. However, auditors can provide businesses with useful feedback about where internal systems, processes and controls could be improved.

You can help by delivering quality financial information to the auditor to improve audit quality.

You should also ensure the finance functions of the business are sufficiently resourced with the appropriate level of experience and knowledge. Directors may consider engaging a specialist to address matters requiring complex accounting treatments.

Evaluating your auditor’s performance

Directors and audit committees need to evaluate their auditor’s performance regularly.

As a director, the following questions can help evaluate your auditor’s performance

- Did the auditor clearly communicate how they complied with independence requirements?
- Did the auditor demonstrate sufficient understanding of the business and the key areas of risk related to the financial statements?
- Could they describe the appropriate procedures they performed to address these risks?
- Did the auditor raise key issues in a timely manner?
- Were senior team members and partners sufficiently involved in the audit?
- Did the auditor’s letter to management make relevant and clear comments about the risks, conclusions and audit work performed? Were any identified issues appropriately discussed and resolved?
- For internally or externally reviewed audit files, did the firm discuss the review outcomes?
- Did any issues about non-compliance with the accounting standards come to light?
Our role in audit quality

We are responsible for overseeing auditors of FMC reporting entities. As part of this we are required to perform audit quality reviews of each registered audit firm. We inspect larger firms every two years, while other firms are generally inspected every three years.

We may also perform investigations if we have indications that a poor audit was performed by a firm. When necessary we also perform follow-up reviews of audit firms to ensure they have remediated significant findings and these remediations have been effective.

We review the systems, policies and procedures audit firms have in place to comply with the Auditor Regulation Act 2011 (the Act), and the Auditing and Assurance Standards. We also test audit firms’ care, diligence and skill in carrying out FMC audits by reviewing individual audit files.

Requirements for FMC audits

The Auditor Regulation Act regulates auditors’ performance of financial statement audits of FMC reporting entities. The Act recognises that auditing is a specialist job that cannot necessarily be performed by any qualified accountant. As a result, auditors for FMC audits must be licensed based on the standards we set.

Before the audit, auditors must:

- Be licensed, and their firms registered.
- Develop and share an overview of the planned scope and timing of the audit. This includes details of significant risks identified by the auditor.
- Provide assurance they are independent.

During and after the audit, auditors must:

- Conduct their audit in accordance with the Auditing Standards and Professional and Ethical Standards issued by the External Reporting Board.
- Discuss significant matters with management.
- Communicate circumstances that affect the form and content of the auditor’s report, including the key audit matters.
- Request certain written representations from management that include (but are not limited to):
  - the responsibility of directors for preparing the financial statements
  - a statement that auditors have had access and are provided with all information relevant to the audit.
- Ensure the financial statements present fairly, in all material respects, the financial position of the entity.
- Provide an independent opinion about whether the financial report complies with the Accounting Standards.

2: Under the FMC and Auditor Regulation Act 2011
Useful resources

Key findings from our monitoring

We issue an annual monitoring report summarising our audit quality review findings. These reports highlight key findings and the areas audit firms should focus on to improve audit quality. The reports contain specific messages for directors, as it is useful for directors to be aware of how they can help improve audit quality in these areas. Audit findings may change from year to year; it is important to take note of previous reports as they contain information that remains useful for directors when interacting with auditors.

These reports are available on our website and are issued at the end of November each year.

Other resources

<table>
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<tr>
<th>Publication</th>
<th>Content</th>
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<tr>
<td>Disclosure of significant accounting estimates</td>
<td>Information sheet on common areas of concern noted in disclosing significant accounting estimates, and our guidance on more transparency and better disclosure.</td>
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<tr>
<td>Published July 2018</td>
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<tr>
<td>Improving financial statements</td>
<td>Summary of the findings from our thematic review to determine the extent of improvements in the presentation of financial statements in a clear, concise and effective way, and suggestions for additional improvement.</td>
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<td>Published June 2018</td>
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<td>Audit Quality Monitoring Report 1 July 2017 – 30 June 2018</td>
<td>Summary of our findings from the quality reviews we carried out between 1 July 2017 and 30 June 2018. In this report, we also draw attention to our expectations of directors and auditors of financial statements and the key focus areas our stakeholders need to be aware of.</td>
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<tr>
<td>Published November 2018</td>
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<td>Key audit matters: A stock take of the first year in New Zealand</td>
<td>Covers areas relevant for directors such as:</td>
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<tr>
<td>Published November 2017</td>
<td>• useful summary of the changes in the new auditor reporting</td>
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<td>• most common key audit matters reported</td>
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<td>• benefits and challenges noted by directors and preparers</td>
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<td>• user feedback on the changes</td>
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<td>• FMA’s focus.</td>
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<td>Going concern disclosures in financial statements</td>
<td>Informs market participants of the findings of our review of use of the going concern assumption and highlights areas of concern. It also reminds directors of the importance of the going concern assumption when preparing accounts using New Zealand GAAP and disclosure requirements.</td>
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<td>Published June 2014</td>
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<td>Disclosure of fees paid to auditors by listed issuers</td>
<td>Summary of our findings and the concerns we have about the quality of disclosure of audit and non-audit fees.</td>
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<td>Published April 2014</td>
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